BRIEF REPORT

The Impact of the COVID-19 Pandemic on Patient Disparities in Long-Term Opioid Therapy

Sebastian T. Tong, MD, MPH, Zihan Zheng, MS, Maria G. Prado, MPH, Imara I. West, MPH, Joseph W. LeMaster, MD, MPH, Mary A. Hatch, PhD, Lili S. Szabo, Tracy M. Anastas, PhD, Kris Pui Kwan Ma, PhD, and Kari A. Stephens, PhD

Background: The COVID-19 pandemic disrupted how primary care patients with chronic pain received care. Our study sought to understand how long-term opioid therapy (LtOT) for chronic pain changed over the course of the pandemic overall and for different demographic subgroups.

Methods: We used data from electronic health records of 64 primary care clinics across Washington state and Idaho to identify patients who had a chronic pain diagnosis and were receiving long-term opioid therapy. We defined 10-month periods in 2019 to 2021 as prepandemic, early pandemic and late pandemic and used generalized estimating equations analysis to compare across these time periods and demographic characteristics.

Results: We found a proportional decrease in LtOT for chronic pain in the early months of the pandemic (OR = 0.94, P = .007) followed by an increase late pandemic (OR = 1.08, P = .002). Comparing late pandemic to prepandemic, identifying as Asian or Black, having fewer comorbidities, or living in an urban area were associated with higher likelihood of being prescribed LtOT.

Discussion: The use of LtOT for chronic pain in primary care has increased from before to after the COVID-19 pandemic with racial/ethnic and geographic disparities. Future research is needed to understand these disparities in LtOT and their effect on patient outcomes. (J Am Board Fam Med 2024;37:290-294.)

Keywords: Chronic Pain, COVID-19, Healthcare Disparities, Idaho, Opioids, Pandemics, Primary Health Care, Substance Use Disorders, Washington

Introduction

After a brief decrease in drug overdose deaths, rates have increased again in the past 3 years rising to 106,699 deaths in 2021.¹ These deaths have disproportionately affected racial and ethnic minorities.² Changes in opioid prescribing may affect the risk for opioid overdose and other adverse outcomes. Preliminary studies reported an initial drop in opioid prescribing in the United States during the COVID-19 pandemic followed by a rebound after a few months.³ Meanwhile, use of nonpharmacologic modalities for chronic pain treatment decreased during the pandemic with a parallel increase in opioid prescriptions.⁴ Two scoping reviews, 1 from the US and 1 from Spain, found increased disparities in pain burden across marginalized groups and reports of poorly controlled chronic pain during the pandemic, which may been a result of changes in how clinicians managed chronic pain including through the prescription of opioids.^{5,6}

The majority of patients with chronic pain receive their care from their primary care clinicians⁷ and primary care clinicians write almost

This article was externally peer reviewed. Submitted 3 October 2023; revised 18 November 2023; accepted 27 November 2023.

From the University of Washington, Seattle, WA (STT, ZZ, MGP, IIW, MAH, LSS, TMA, KPKM, KAS); University of Kansas Medical Center, Kansas City, KS (JWL).

Funding: This study was supported by the National Institute on Drug Abuse (UG1DA013714) and the National Center for Advancing Translational Sciences (UL1TR002319). Dr. Anastas' time on this study was supported by an institutional training grant from the National Institute of Mental Health (T32MH020021).

Conflict of interest: None.

Corresponding author: Sebastian T. Tong, MD, MPH, Department of Family Medicine, Research Section, University of Washington, 4225 Roosevelt Way NE Suite 308 Seattle, WA 98105 (E-mail: setong@uw.edu).

half of all opioid prescriptions.⁸ A 2019 Virginiabased study on long-term opioid therapy (LtOT) in primary care found subgroup differences by gender, race and comorbidity in the likelihood of receiving prescriptions for LtOT.⁹ LtOT is not an evidencebased treatment modality for chronic pain and is one that can lead to increased risk for opioid risk.¹⁰ Understanding changes during the pandemic will help future interventions target improvements and improve equity in evidence-based chronic pain management and LtOT prescribing with the goal of reducing overdose risk.¹¹ In our study, we sought to evaluate 1) the association between the COVID-19 pandemic and the likelihood of receiving LtOT in primary care among patients with chronic pain, and 2) whether the pandemic modified the association between demographic characteristics and the likelihood of receiving LtOT.

Methods

Using a retrospective observational design, we extracted electronic health record data from 64 primary care clinics across Idaho and Washington for

Table 1.	Characteristics	of Patients with	Chronic Pain	Related	Diagnoses	and Long-	Term O	pioid '	Therapy
Prescrip	tions								

	Patie	ents with Chronic	Pain	Patients Re	ceiving Long-T Therapy	erm Opioid
	Prepandemic	Early Pandemic	Late Pandemic	Prepandemic	Early Pandemic	Late Pandemic
Characteristics	n = 2,8325	n = 2,2079	n = 2,1016	n = 1,513	n = 1,176	n = 1,248
Age (years)						
<65	18,849 (66.5%)	14,278 (64.7%)	13,056 (62.1%)	996 (65.8%)	790 (67.2%)	805 (64.5%)
>=65	9,476 (33.5%)	7,801 (35.3%)	7,960 (37.9%)	517 (34.2%)	386 (32.8%)	443 (35.5%)
Gender						
Female	17,014 (60.1%)	13,091 (59.3%)	12,513 (59.5%)	879 (58.1%)	652 (55.4%)	715 (57.3%)
Male	11,307 (39.9%)	8,987 (40.7%)	8,502 (40.5%)	634 (41.9%)	524 (44.6%)	533 (42.7%)
Race						
White	21,539 (76.0%)	16,676 (75.5%)	15,833 (75.3%)	1,175 (77.7%)	892 (75.9%)	913 (73.2%)
American Indian or Alaska Native	320 (1.1%)	268 (1.2%)	243 (1.2%)	25 (1.7%)	15 (1.3%)	17 (1.4%)
Asian	1,921 (6.8%)	1,546 (7.0%)	1,517 (7.2%)	38 (2.5%)	34 (2.9%)	41 (3.3%)
Black or African American	2,773 (9.8%)	2,308 (10.5%)	2,219 (10.6%)	209 (13.8%)	187 (15.9%)	231 (18.5%)
Native Hawaiian or Other Pacific Islander	167 (0.6%)	124 (0.6%)	118 (0.6%)	7 (0.5%)	5 (0.4%)	5 (0.4%)
Mixed race	235 (0.8%)	209 (0.9%)	192 (0.9%)	21 (1.4%)	20 (1.7%)	22 (1.8%)
Refused or unknown	1,370 (4.8%)	948 (4.3%)	894 (4.3%)	38 (2.5%)	23 (2.0%)	19 (1.5%)
Ethnicity						
Hispanic or Latino	3,716 (13.1%)	3,021 (13.7%)	2,893 (13.8%)	86 (5.7%)	57 (4.8%)	67 (5.4%)
Not Hispanic or Latino	23,232 (82.0%)	18,137 (82.1%)	17,462 (83.1%)	1,342 (88.7%)	1,081 (91.9%)	1,165 (93.3%)
Refused or unknown	1,377 (4.9%)	921 (4.2%)	661 (3.1%)	85 (5.6%)	38 (3.2%)	16 (1.3%)
Rurality						
Rural	6,386 (22.5%)	5,979 (27.1%)	5,716 (27.2%)	434 (28.7%)	415 (35.3%)	382 (30.6%)
Urban	21,591 (76.2%)	15,977 (72.4%)	15,192 (72.3%)	1,054 (69.7%)	745 (63.4%)	854 (68.4%)
Revised Charlson Comorbidity, mean (S.D.)	1.80 (2.78)	1.79 (2.88)	1.76 (2.84)	3.94 (4.10)	4.22 (4.29)	3.83 (3.90)

Time periods: Prepandemic included May 2019–February 2020; early pandemic included March 2020-December 2020; and late pandemic included January 2021–October 2021.

Rurality: This was calculated using the Rural-Urban Commuting Area Codes defining urban as 1.0, 1.1, 2.0, 2.1, 3.0, 4.1, 5.1, 7.1, 8.1 and 10.1, and other codes as rural.

Revised Charlson Comorbidity Index: The index is commonly used as a standardized measure of the burden of preexisting medical conditions in individuals and assigns a score for specific diseases based on their association with estimated yearly total costs of care that is then summed for an overall index score.

patients who were 18 years of age or older, had a chronic pain diagnosis, and at least 1 primary care encounter in 1 of the 3 defined time periods. Each period was 10 months in duration: May 2019-February 2020 (prepandemic), March-December 2020 (early pandemic), and January-October 2021 (late pandemic). Patients with active cancer diagnoses were excluded. Our primary outcome was receipt of long-term opioid therapy (LtOT), which we defined as at least 3 consecutive months of receiving an opioid prescription. We obtained demographic characteristics from the electronic health record, calculated rurality using the Rural-Urban Commuting Area Codes¹² and the Revised Charlson comorbidity from electronic health record diagnoses.¹³

We used descriptive statistics to describe patient demographic characteristics and burden of comorbidity by time period. We then used generalized estimating equations with exchangeable correlation structure to estimate (1) the odds ratio of receiving LtOT in the latter 2 time periods compared with the prepandemic period and (2) the 2-way interaction between time period and each demographic characteristic. We fit a separate interactive effect model with logit link function regarding each demographic factor, adjusting for the main effect of all other variables. Statistical analyses were performed using R version 4.1.2. The University of Washington Institutional Review Board approved this study.

Results

In our sample, 28,325 patients had a diagnosis of chronic pain in the prepandemic period, 22,079 during the early pandemic and 21,016 in the late pandemic. Of those, 5.3% (n = 1,513) received LtOT prepandemic, 5.3% (n = 1,176) early pandemic and 5.9% (n = 1,248) late pandemic. Table 1 describes the characteristics.

In our generalized estimating equations analysis, we found a decrease in the proportion of those with a chronic pain diagnosis who received LtOT prescription in the early pandemic period (OR = 0.94,

Figure 1. Two-way interactions between (A) early pandemic versus prepandemic and (B) late pandemic versus prepandemic and patient demographic characteristics for receipt of long-term opioid therapy.

Α		
Interaction		Estimated OR (95% CI)
Age (>=65)	-	0.96 (0.85, 1.07)
Sex (Male)	¦	1.09 (1.00, 1.19)
Race (Asian)	=	1.07 (0.74, 1.55)
Race (Black)		1.06 (0.93, 1.22)
Race (Other)		0.92 (0.73, 1.16)
Ethnicity (Hispanic/Latine)		0.86 (0.70, 1.05)
Residence (urban)	_ _ _	0.91 (0.84, 0.99)*
Comorbidity score	•	1.01 (1.00, 1.01)
*p<0.05, **p<0.01, ***p<0.001 0.6	1 1.4 1.8	3 2.2
В		
B Interaction		Estimated OR (95% CI)
B Interaction Age (>=65)	-+-	Estimated OR (95% CI) 1.00 (0.88, 1.12)
B Interaction Age (>=65) Sex (Male)	-+- -+	Estimated OR (95% Cl) 1.00 (0.88, 1.12) 1.04 (0.94, 1.15)
B Interaction Age (>=65) Sex (Male) Race (Asian)		Estimated OR (95% Cl) 1.00 (0.88, 1.12) 1.04 (0.94, 1.15) - 1.44 (1.03, 2.02)*
B Interaction Age (>=65) Sex (Male) Race (Asian) Race (Black)		Estimated OR (95% Cl) 1.00 (0.88, 1.12) 1.04 (0.94, 1.15) 1.44 (1.03, 2.02)* 1.29 (1.10, 1.50)**
B Interaction Age (>=65) Sex (Male) Race (Asian) Race (Black) Race (Other)		Estimated OR (95% Cl) 1.00 (0.88, 1.12) 1.04 (0.94, 1.15) 1.44 (1.03, 2.02)* 1.29 (1.10, 1.50)** 1.03 (0.79, 1.33)
B Interaction Age (>=65) Sex (Male) Race (Asian) Race (Black) Race (Other) Ethnicity (Hispanic/Latine)		Estimated OR (95% Cl) 1.00 (0.88, 1.12) 1.04 (0.94, 1.15) - 1.44 (1.03, 2.02)* 1.29 (1.10, 1.50)** 1.03 (0.79, 1.33) 0.98 (0.80, 1.21)
B Interaction Age (>=65) Sex (Male) Race (Asian) Race (Black) Race (Other) Ethnicity (Hispanic/Latine) Residence (urban)		Estimated OR (95% Cl) 1.00 (0.88, 1.12) 1.04 (0.94, 1.15) - 1.44 (1.03, 2.02)* 1.29 (1.10, 1.50)** 1.03 (0.79, 1.33) 0.98 (0.80, 1.21) 1.22 (1.10, 1.35)***

Notes: Time periods: Prepandemic included May 2019-February 2020; early pandemic included March 2020-December 2020; and late pandemic included January 2021-October 2021 Comorbidity index score: The comorbidity index score odds ratio was calculated by each increase in the index score of 1.

P = .007) followed by an increase in late pandemic (OR = 1.08, P = .002), adjusting for age, sex, race, ethnicity, rurality, and comorbidity index. In the 2way interactions, comparing the early pandemic versus prepandemic period, those living in urban areas had lower odds than those in rural areas to be prescribed LtOT (OR 0.91, P < .05) (Figure 1). Comparing the late pandemic versus prepandemic period, patients identifying as Asian (OR = 1.44, P < .05) or Black (OR = 1.29, P < .01) had a higher odds compared with those identifying as White to be prescribed LtOT. Furthermore, those living in urban (compared with those living in rural areas) (OR = 1.22, P < .001) and those with lower comorbidities scores (OR = 0.98, P < .01) had higher odds of receiving LtOT comparing the late pandemic versus prepandemic period.

Discussion

Our study found that the likelihood of receiving LtOT with a chronic pain diagnosis increased since the onset of the pandemic. While the changes in LtOT receipt are statistically significant, their clinical meaning may be negligible given the small odds ratios. However, we did find specific patient subgroup disparities in this change such as in race and geographical region of residence that had higher odds ratios than the overall. This disparity for Black patients was previously reported prepandemic,9 although there are mixed reports of opioid prescribing for Black patients,¹⁴ and our study found rates continues to rise for LtOT in comparison to White patients from pre to late pandemic along with higher rates of overdose.² The increase of LtOT prescribing for Asians through the pandemic has not previously been reported, potentially due to insufficient number of Asians and the collapse of the Asian race into the Other category in many other studies. This increase is concerning in light of recent reports that Asians have substantially increased rates of substance use disorder compared with White individuals from pre- to late pandemic.¹⁵ More research is needed to elucidate the reasons why these disparities have worsened for Asian and Black subgroups since the pandemic.

Meanwhile, initial decrease in LtOT in the early pandemic followed by an increase in the late pandemic for patients living in urban areas (compared with rural) also merits further study. Finally, compared with the 2019 primary care study on LtOT prescribing where patients with higher comorbidities were more likely to receive LtOT,⁹ our study found that those with higher comorbidities were less likely to receive LtOT, suggesting that primary care clinicians are heeding guidelines that caution against LtOT for patients with higher risks for harm.

Our study has several limitations. First, since our data are from clinics in 2 states in the Pacific Northwest, it may not be generalizable to all populations in the US although the 2 states included provide a diversity of race/ethnicity and rurality to minimize this. Second, since we used retrospective data, causality cannot be inferred including whether the COVID-19 pandemic was the primary driver of these changes. Third, we looked at any opioid prescribing and not opioid dosing and, as such, may not be able to elucidate disparities in opioid dosing. Fourth, since we only included those with chronic pain in our sample, there may be a selection bias.

Conclusions

The use of LtOT for chronic pain in primary care has increased from before to after the COVID-19 pandemic. Further studies are needed to understand disparities in receipt of LtOT and to develop interventions to improve health equity related to chronic pain management and LtOT prescribing for subgroups affected by these disparities.

To see this article online, please go to: http://jabfm.org/content/ 37/2/290.full.

References

- National Institute on Drug Abuse. Overdose death rates 2022 [Accessed 2022 Apr 24]. Available at: https://nida.nih.gov/drug-topics/trends-statistics/ overdose-death-rates.
- Khatri UG, Pizzicato LN, Viner K, et al. Racial/ethnic disparities in unintentional fatal and nonfatal emergency medical services–attended opioid overdoses during the COVID-19 pandemic in Philadelphia. JAMA Netw Open 2021;4:e2034878-e.
- de Dios C, Fernandes BS, Whalen K, et al. Prescription fill patterns for benzodiazepine and opioid drugs during the COVID-19 pandemic in the United States. Drug and Alcohol Dependence 2021;229: 109176.
- Lee B, Yang K-C, Kaminski P, et al. Substitution of nonpharmacologic therapy with opioid Prescribing for pain during the COVID-19 pandemic. JAMA Netw Open 2021;4:e2138453-e.

- Carrillo-de-la-Peña MT, González-Villar A, Triñanes Y. Effects of the COVID-19 pandemic on chronic pain in Spain: a scoping review. PR9 2021;6:e899
- Choe K, Zinn E, Lu K, Hoang D, Yang LH. Impact of COVID-19 pandemic on chronic pain and opioid use in marginalized populations: a scoping review. Front Public Health 2023;11:1046683.
- Institute of Medicine Committee on Advancing Pain Research C, Education. The National Academies Collection: Reports funded by National Institutes of Health. Relieving Pain in America: A Blueprint for Transforming Prevention, Care, Education, and Research. Washington (DC): National Academies Press (US), National Academy of Sciences 2011.
- Levy B, Paulozzi L, Mack KA, Jones CM. Trends in opioid analgesic–prescribing rates by specialty, US, 2007–2012. American Journal of Preventive Medicine 2015;49:409–13.
- 9. Tong ST, Hochheimer CJ, Brooks EM, et al. Chronic opioid prescribing in primary care: factors and perspectives. Ann Fam Med 2019;17:200–6.
- Dowell D, Ragan K, Jones C, Baldwin G, Chou R. CDC clinical practice guideline for prescribing

opioids for pain—United States, 2022. MMWR Recomm Rep 2022;71:1–95.

- 11. Blanco C, Kato EU, Aklin WM, et al. Research to move policy—using evidence to advance health equity for substance use disorders. N Engl J Med 2022;386:2253–5.
- 12. Economic Research Service USDoA. Rural-urban commuting area codes 2022. Available at: https://www.ers.usda.gov/data-products/rural-urban-commuting-area-codes/.
- Charlson ME, Charlson RE, Peterson JC, Marinopoulos SS, Briggs WM, Hollenberg JP. The Charlson comorbidity index is adapted to predict costs of chronic disease in primary care patients. Journal of Clinical Epidemiology 2008;61:1234–40.
- 14. Morales ME, Yong RJ. Racial and ethnic disparities in the treatment of chronic pain. Pain Medicine 2020;22:75–90.
- Yan Y, Yoshihama M, Hong JS, Jia F. Substance use among Asian American Adults in 2016–2020: a difference-in-difference analysis of a national survey on drug use and health Data. Am J Public Health 2023;113:671–9.